



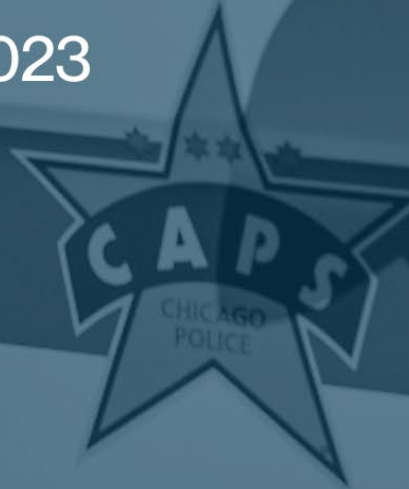
CITY OF CHICAGO
OFFICE OF INSPECTOR GENERAL

20
23

Understanding the City of Chicago Police

Department's Budget 2023

October 12, 2023



DEBORAH WITZBURG | INSPECTOR GENERAL FOR THE CITY OF CHICAGO
TOBARA RICHARDSON | DEPUTY INSPECTOR GENERAL FOR PUBLIC SAFETY

Chicago Police Department Budget Explainer 2023

Table of Contents

- I | Foundational Data Points..... 3
- II | City of Chicago Budget FAQs 4
- III | 2023 CPD Budget..... 8
 - A | Where did the Money Appropriated to CPD in FY 2023 come from?9
 - B | How did CPD Use the Money from Local Funds in FY 2023? 10
 - C | How did CPD Use the Money from Grants in FY 2023? 11
 - D | How was the Money Allocated to CPD Used in FY 2023?..... 12
 - E | How are Personnel Costs Distributed by Bureau and Office? 12
- Appendix A | CPD Grants 14
- Endnotes..... 20

Table of Figures

- Figure 1: Example Page from the City’s 2023 Annual Appropriations Ordinance 7
- Figure 2: CPD Appropriations, FY 2016–FY 2023 (table) 8
- Figure 3: CPD Appropriations, FY 2016–FY 2023 (chart)..... 8
- Figure 4: OPSA Appropriations, FY 2020–FY 2023 (table)..... 9
- Figure 5: CPD Budget by Fund Source, FY 2023 9
- Figure 6: CPD Local Fund Expenditures by Spending Category, FY 2023 10
- Figure 7: CPD Grant Fund Expenditures by Spending Category, FY 2023..... 11
- Figure 8: CPD Total Budget Allocation by Spending Category, FY 2023..... 12
- Figure 9: Total Personnel Cost by CPD Bureau or Office 13
- Figure 10: Personnel Cost per Budgeted Position by CPD Bureau or Office 13

Acronyms

ACFR	Annual Comprehensive Financial Report
CFD	Chicago Fire Department
CPD	Chicago Police Department
COPA	Civilian Office of Police Accountability
CTA	Chicago Transit Authority
FEMA	Federal Emergency Management Agency
FY	Fiscal Year
OBM	Office of Budget and Management
OEMC	Office of Emergency Management and Communications
OIG	City of Chicago Office of Inspector General
OPSA	Officer of Public Safety Administration
PABF	Policemen’s Annuity and Benefit Fund

The Chicago Police Department (CPD) is the City of Chicago's largest department, and a large percentage of the City's overall budget goes to fund CPD and other policing-related costs. With this third annual Budget Explainer, the Office of Inspector General (OIG) aims to provide stakeholders and taxpayers with basic, foundational information about the City's budget and budget process, and how CPD's budget is built.

I | Foundational Data Points



II | City of Chicago Budget FAQs

The budget for the Chicago Police Department (CPD) is a part of the City of Chicago's budget. To understand what resources are provided to CPD and how they are used, it is first helpful to have a basic knowledge of the City's budget and budget process.

Which agencies and departments are included in the City of Chicago budget?

- The City's budget includes the individual budgets of over 30 City departments. In addition to CPD, these departments include such entities as the Chicago Fire Department (CFD), the Chicago Public Library, and the Mayor's Office. The City of Chicago budget does *not* include the budgets of sister agencies such as Chicago Public Schools, the Chicago Park District, and the Chicago Transit Authority (CTA). These are separate governmental entities that budget separately from the City of Chicago.

When does the fiscal year begin and end?

- For the City of Chicago, the fiscal year (FY) begins on January 1 and ends on December 31.⁴

How is the budget built?

- City departments submit to the Office of Budget and Management (OBM) a proposed budget for the upcoming year operations by a date determined by OBM in July or August. Each Department's submission adheres to guidelines specified by OBM at the outset of the budgeting cycle. OBM then prepares a Budget Forecast based on the proposals submitted by the City departments and the estimated revenues projected to be available. OBM develops a balanced budget for the entire City government after meeting with the heads of each department and holding public budget engagement events to receive community input in August. The Mayor's Budget Recommendation document is then submitted to the City Council, which holds budget hearings for each department and receives public comment, and may propose amendments to the Mayor's Budget Recommendations. After the hearings, final amendments are made and then submitted as the final budget to be approved by the City Council as the Annual Appropriation Ordinance.⁵

What are the main documents that are associated with the City budget?

- Annual Appropriation Ordinance: the final City budget as approved by the City Council, and it lists the appropriations each agency will receive from the City for the fiscal year. Each agency has its appropriations listed for personnel and non-personnel spending, with the personnel appropriations organized by the agency's internal structure.⁶
- Grant Detail Ordinance: lists the grant funds available to each City agency and provides information on how those funds can be spent.⁷
- Budget Overview: contains a broad overview of the Mayor's recommended budget, the recommended budgets of individual agencies, financial summaries for each fund, and explanations of funding sources. It also includes the Mayor's strategic priorities and goals for the upcoming fiscal year.⁸

- Annual Comprehensive Financial Report (ACFR): a financial statement which, as required by state law, is published within six months of the close of each fiscal year. The ACFR conforms with generally accepted accounting principles and is audited by a licensed public accountant.⁹

Where does the money for the City's budget come from?

- Money for the City's budget comes primarily from taxes, fees, fines, and grants. The money is directed to a specific fund corresponding to its source. The funds are broadly categorized as local funds and grant funds. Local funds contain money that is generated by activities under the control of the City, while grant funds are provided by a third party.
 - The local funds include:
 - Corporate Fund: This is the City's largest local fund and is spent on general operations. The Corporate Fund draws from local tax revenue, fees and fines imposed by the City, and intergovernmental revenue such as the City's portion of the State income tax.¹⁰
 - Enterprise Funds: These funds draw only from the charges and user fees imposed by the City for the use of the water system, sewer system, and airports and are spent to support those services.¹¹
 - Special Revenue Funds: These funds are used to allocate revenue from specific taxes and other sources that by law were designed to finance a specific function or program. One such fund is the Controlled Substances Fund. The Illinois Controlled Substances Act requires the City to allocate resources to enforcing laws regulating controlled substances. The money for this fund comes from fines collected by the City. Another special revenue fund is the Chicago Police Detail Fund. CPD members may work security for the CTA during their off-duty hours and CTA reimburses the City for this work.¹²
 - Grant funds are provided by federal agencies, state agencies, local agencies, and private organizations.¹³

How big was the City's budget in FY 2023?

- The City's net total budget for FY 2023 was \$16,411,070,000.¹⁴

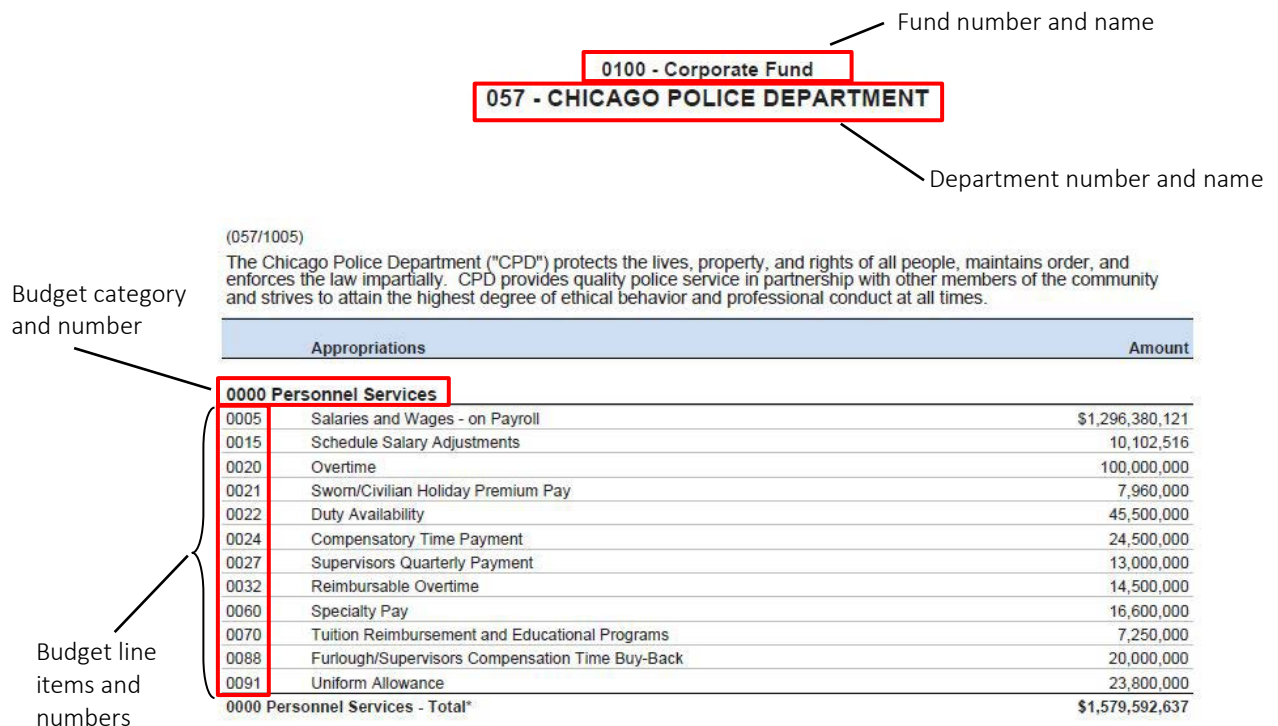
How is the City's budget organized?

- Department numbers: Each City agency has a department number. When looking at budget documents, the department number is a useful tool to find a particular department's budget.¹⁵
 - Below are department numbers for key departments relevant to policing and public safety:
 - 003 – Office of Inspector General (OIG)
 - 051 – Office of Public Safety Administration (OPSA)
 - 055 – Chicago Police Board

- 057 – Chicago Police Department (CPD)
 - 058 – Office of Emergency Management and Communications (OEMC)
 - 060 – Civilian Office of Police Accountability (COPA)
 - 062 – Community Commission for Public Safety and Accountability (CCPSA)
- Below are department numbers for key departments relevant to community services:
 - 041 – Chicago Department of Public Health
 - 045 – Chicago Commission on Human Relations
 - 048 – Mayor’s Office for People with Disabilities
 - 050 – Department of Family and Support Services
 - 091 – Chicago Public Library
- Department number “099 – Finance General” is used to represent cross-departmental expenses such as IT costs, employee benefits and workers’ compensation claims, debt service payments, as well as unanticipated departmental expenses during the year, such as legal judgment and settlement costs.¹⁶ The money allocated to Finance General comes from local funds.¹⁷ Although it is not a department, Finance General is treated as such within the City’s Annual Appropriation Ordinance in order to account for the aforementioned expenditures.¹⁸ The Appropriation Ordinance does not indicate how much of the funds appropriated to 099 – Finance General are attributable to specific City departments.¹⁹
- Fund numbers: Each fund from which the City spends money has a fund number. When looking at budget documents, the fund number is a useful tool to view all the expenditures from a specific fund. As mentioned, City departments’ budgets may receive money from both local funds and grant funds. Below are the fund numbers for each local fund that contributes to CPD’s budget:
 - 0100 – Corporate Fund
 - 0610 – Chicago Midway Airport Fund
 - 0740 – Chicago O’Hare Airport Fund
 - 0994 – Controlled Substances Fund
 - 0B25 – Chicago Police CTA Detail Fund
- Budget lines: Every part of the budget has an associated budget line which describes how that money may be spent and has its own budget line number. Budget lines fall into broad categories; within the broad categories there are individual line items that are distinguished by different numbers and may be used for different purposes.²⁰ During a fiscal year, money may be moved within a category, but may not be moved across categories without the approval of City Council. That is, for example, a department may reallocate money from one line item in Personnel Services to another in Personnel Services, but may not move that money to a different category without a Council vote. Below is a list of the broad categories that cover CPD expenditures:
 - 0000 – Personnel Services
 - 0100 – Contractual Services

- o 0200 – Travel
 - o 0300 – Commodities and Materials
 - o 0400 – Equipment
 - o 0900 – Financial Purposes as Specified
 - o 9000 – Purposes as Specified
 - o 9200 – Purposes as Specified
 - o 9400 – Transfers and Reimbursements
- Figure 1 shows how the fund number and budget line number are displayed in the City’s Annual Appropriations Ordinance, using the example of personnel services appropriations from the Corporate Fund for the Chicago Police Department.

Figure 1: Example Page from the City’s 2023 Annual Appropriations Ordinance²¹



Source: OIG analysis of City of Chicago appropriation ordinances.

III | 2023 CPD Budget

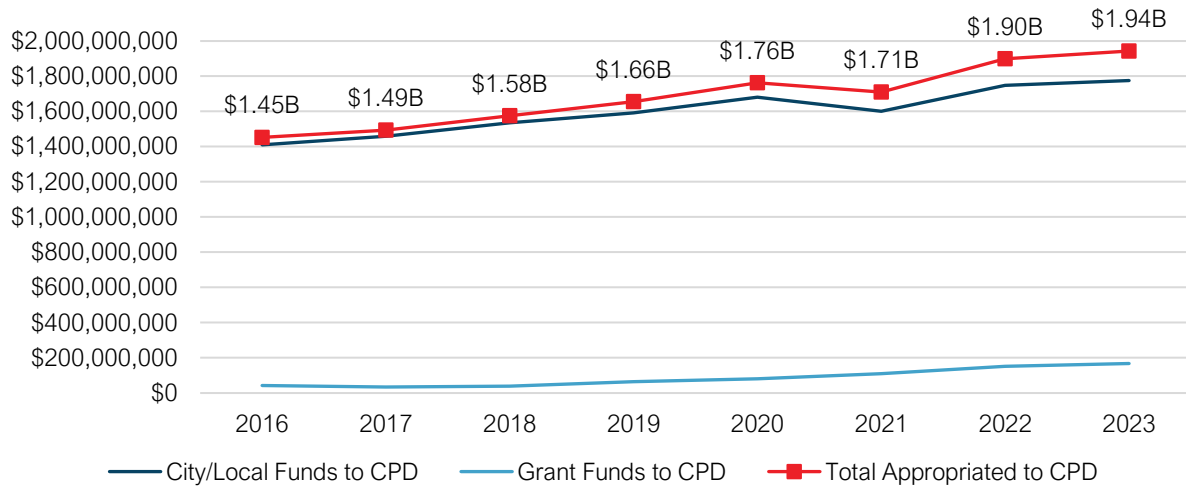
CPD's budget for the 2023 fiscal year totaled \$1.94 billion. CPD's total budget appropriation has increased each year since 2016, with the exception of 2021, when it decreased slightly, from \$1.76B in 2020 to \$1.71B in 2021 due to a decrease in local funds allocated to the Department (see Figure 2).

Figure 2: CPD Appropriations, FY 2016–FY 2023 (table)

Fiscal Year	City/Local Funds to CPD	Grant Funds to CPD	Total Appropriated to CPD
2016 ²²	\$1,410,030,521	\$42,469,000	\$1,452,499,521
2017 ²³	\$1,459,951,777	\$34,177,000	\$1,494,128,777
2018 ²⁴	\$1,535,639,780	\$39,949,000	\$1,575,588,780
2019 ²⁵	\$1,591,679,057	\$64,323,000	\$1,656,002,057
2020 ²⁶	\$1,680,777,349	\$81,301,000	\$1,762,078,349
2021 ²⁷	\$1,600,246,503	\$109,961,298	\$1,710,207,801
2022 ²⁸	\$1,747,492,239	\$151,747,298	\$1,899,239,537
2023 ²⁹	\$1,775,514,055	\$167,728,000	\$1,943,242,055

Source: OIG analysis of City of Chicago appropriation ordinances.

Figure 3: CPD Appropriations, FY 2016–FY 2023 (chart)



Source: OIG analysis of City of Chicago appropriation ordinances.

In 2019, City Council voted to establish the Office of Public Safety Administration (OPSA), a department created to take over some administrative functions for three of the City’s public safety agencies: CPD, CFD, and OEMC. Because OPSA’s operations involve functions of non-CPD agencies, not all of OPSA’s costs can be attributed to police operations; however, it is important to take into account OPSA’s spending when assessing the total cost of policing in Chicago (See Figure 4).

Figure 4: OPSA Appropriations, FY 2020–FY 2023 (table)

Fiscal Year	City/Local Funds to OPSA	Grant Funds to OPSA	Total Appropriated to OPSA
2020 ³⁰	\$30,560,047	\$2,885,000	\$33,445,047
2021 ³¹	\$99,176,779	\$36,415,000	\$135,591,779
2022 ³²	\$117,289,982	\$55,604,752	\$172,894,734
2023 ³³	\$134,340,152	\$45,676,000	\$180,016,152

Source: OIG analysis of City of Chicago appropriation ordinances.

Further, police related spending in Chicago also includes the cost of annual service to the Policemen’s Annuity and Benefit Fund (PABF) pension fund, the cost of operating Chicago’s multiple police oversight agencies including COPA, CCPSA, and OIG, and the cost of maintaining and operating CPD’s buildings and vehicles.

A | Where did the Money Appropriated to CPD in FY 2023 come from?

CPD is funded through the City’s Corporate Fund, O’Hare and Midway airport funds, Chicago Police CTA Detail Fund, Controlled Substances Fund, and various grant funds—with respect to relevant services. Below is a summary of appropriations from those funds to CPD in FY 2023.³⁴

Figure 5: CPD Budget by Fund Source, FY 2023

Fund	Fund Total	Amount to CPD from Fund	Percent of Fund Total Appropriated to CPD	Percent of CPD’s Total Budget
Corporate Fund	\$5,436,295,000	\$1,710,939,993	31.47%	88.05%
Grant Funds	\$4,633,960,000	\$167,728,000	3.62%	8.63%
Chicago O’Hare Airport Fund	\$1,666,337,000	\$25,983,702	1.56%	1.34%
Chicago Police CTA Detail Fund	\$30,000,000	\$30,000,000	100.00%	1.54%
Chicago Midway Airport Fund	\$370,454,000	\$8,490,360	2.29%	0.44%
Controlled Substances Fund	\$100,000	\$100,000	100.00%	0.01%

Source: OIG analysis of City of Chicago appropriation ordinances.

As indicated above, the Corporate Fund is the source of most of the money appropriated to CPD. Since 2016, an average of 37.1% of the Corporate Fund was directed to CPD each year. The average size of the Corporate Fund over this time was \$4.21B, and \$1.56B was the average amount provided to CPD from the Corporate Fund over this time.³⁵

Grant funds are used for a variety of purposes and are provided by federal agencies, state agencies, and private organizations. The use of money from a specific grant is or may be restricted to a particular purpose.³⁶ In FY 2023, CPD received 34 grants totaling \$167,728,000.³⁷ The largest grant was the COPS Hiring Program Grant, for an amount of \$60,017,000.³⁸ That grant is from the Office of Community Oriented Policing Services (COPS Office), which is a component of the U.S.

Department of Justice. The grant is intended to provide funding to law enforcement agencies “to hire and/or rehire additional career law enforcement officers in an effort to increase their community policing capacity and crime prevention efforts.”³⁹ A full list of grants CPD received in FY 2023 is at Appendix A.

Asset forfeiture is a source of funding for CPD that originates outside the City’s internal budget process. Civil asset forfeiture is the seizure of money and property that is suspected by law enforcement to be the proceeds or instruments of criminal activity. Via civil forfeiture, the government may take possession of money or property without a criminal conviction, or even a criminal charge.⁴⁰ Once forfeited, the assets will remain in the possession of the government if the government demonstrates by a preponderance of the evidence that the property was used to violate the law.⁴¹ Federal and state statutes require assets seized by police agencies to be reported.⁴² In 2022, CPD reported to the state that it had seized assets worth a total of \$9,557,810.⁴³ In the same year, the Department of Justice reported paying CPD a total of \$2,214,586 in “equitable sharing payments of cash and sale proceeds” from seized assets.⁴⁴

For FY 2023, CPD reported receiving two grants titled “Asset Forfeiture.”⁴⁵ One was from the federal government for a total of \$1,173,000, and one was from the state for \$2,113,000.⁴⁶ OIG did not conduct any systematic inquiry into CPD’s asset forfeiture reporting obligations or the completeness of CPD’s asset forfeiture reporting.

B | How did CPD Use the Money from Local Funds in FY 2023?

CPD distributes the funds it receives from the City to the budget categories below.⁴⁷

Figure 6: CPD Local Fund Expenditures by Spending Category, FY 2023

Category	Amount Appropriated	Percent of Total Local Funds Appropriated by the City
Personnel Services	\$1,643,823,699	92.58%
Financial Purposes as Specified	\$105,301,000	5.93%
Purposes as Specified ⁴⁸	\$9,907,514	0.56%
Commodities and Materials	\$8,700,591	0.49%
Contractual Services	\$6,017,484	0.34%
Transfers and Reimbursements	\$1,450,000	0.08%
Travel	\$217,719	0.01%
Equipment	\$96,048	>0.01%
Total	\$1,775,514,055	100.00%

Source: OIG analysis of City of Chicago appropriation ordinances.

Personnel Services

- Costs include items such as salaries and wages, overtime expenses, and uniform allowances.⁴⁹ Salaries and wages account for 80.5% of the total Personnel Services cost.⁵⁰ Overtime expenses are accounted for in the planned budget, but the overtime allocation does not reflect the total amount actually spent. In FY 2023, CPD budgeted for 13,968 positions.⁵¹ An additional 125 positions were funded through grants.⁵² For further information on how many positions CPD budgeted for its sections and divisions, see section E below.

Financial Purposes as Specified

- Costs include payment of tort and non-tort judgments, outside counsel expenses, and expert costs, as approved by the Corporation Counsel, and expenses for employees injured on duty not covered by the Workers’ Compensation Act.

Commodities and Materials

- Costs include material and supplies, repair parts, and food.

Purposes as Specified

- Cost is for the consent decree and for physical exams.

Contractual Services

- Costs include the rental and maintenance of data processing, office automation, and data communication hardware and for third-party agreements.

Transfers and Reimbursements

- Cost is for services provided by the Department of Streets and Sanitation and the Department of Assets, Information, and Services.

Travel

- Cost is for reimbursement to travelers and local transportation.

Equipment

- Cost is for livestock.

C | How did CPD Use the Money from Grants in FY 2023?

The budget categories the grant funds are allocated to are the same categories as the local funds. Twenty-six of the 34 grants contain funding for Contractual Services. Sixteen of the 34 grants contain funding for Personnel Services. Five of the 34 grants contain funding for both Contractual Services and Personnel Services.

Figure 7: CPD Grant Fund Expenditures by Spending Category, FY 2023

Category	Total Grant Amount Received	Percent of Total Grant Funds
Contractual Services	\$70,623,835	42.11%
Personnel Services	\$45,329,456	27.03%
Financial Purposes as Specified	\$39,444,000	23.52%
Equipment	\$6,423,463	3.83%
Commodities and Materials	\$5,296,370	3.16%
Indirect Costs	\$528,454	0.32%
Travel	\$65,422	0.04%
Purposes as Specified	\$17,000	0.01%
Total	\$167,728,000	100.00%

Source: OIG analysis of City of Chicago appropriation ordinances.

D | How was the Money Allocated to CPD Used in FY 2023?

Figure 8 below includes columns for both grant money and local funds to show total budget allocation by spending category, using the same eight spending categories that appear in Figures 6 and 7 above. The final column of Figure 8 shows the proportion of each of these eight spending categories in the total CPD budget.

Figure 8: CPD Total Budget Allocation by Spending Category, FY 2023

Category	Total Grant Money Received	Total Local Funds Received	Total Funding	Percent of Total CPD Budget
Personnel Services	\$45,329,456	\$1,643,823,699	\$1,689,153,155	86.92%
Financial Purposes as Specified	\$39,444,000	\$105,301,000	\$144,745,000	7.45%
Contractual Services	\$70,623,835	\$6,017,484	\$76,641,319	3.94%
Commodities and Materials	\$5,296,370	\$8,700,591	\$13,996,961	0.72%
Purposes as Specified	\$17,000	\$9,907,514	\$9,924,514	0.51%
Indirect Costs	\$528,454	\$0	\$528,454	0.03%
Equipment	\$6,423,463	\$96,048	\$6,519,511	0.34%
Transfers and Reimbursements	\$0	\$1,450,000	\$1,450,000	0.07%
Travel	\$65,422	\$217,719	\$238,141	0.01%
Total	\$167,728,000	\$1,775,514,055	\$1,943,242,055	100.00%

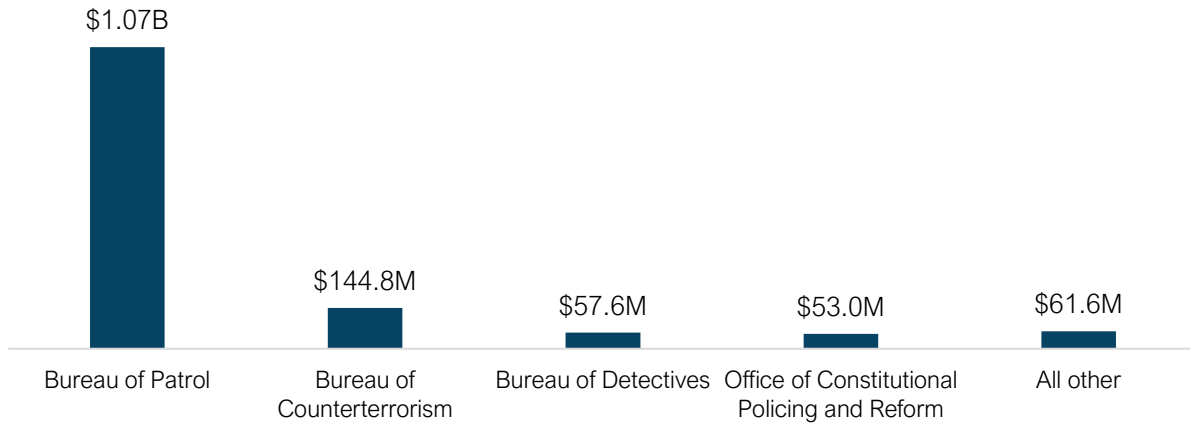
Source: OIG analysis of City of Chicago appropriation ordinances.

E | How are Personnel Costs Distributed by Bureau and Office?

The majority of CPD's appropriated positions are designated in the Bureau of Patrol (10,791 out of 13,968, or 77.26%), and a nearly identical percentage of CPD's total Personnel Services cost is designated to the Bureau of Patrol (77.23%) (Figure 9).

CPD's spending on Personnel Services per position averages to just under \$100,000 (Figure 10). When analyzed separately by Bureau or Office, average spending on Personnel Services per position ranges from \$86,163 in the Office of Community Policing to \$185,704 in the Office of the Superintendent. The Office of Community Policing includes 75 appropriated positions, including many non-sworn personnel. The Office of the Superintendent includes just three appropriated positions, one of which is the highest-paid CPD member, the Superintendent of Police (annual salary \$260,004).⁵³

Figure 9: Total Personnel Cost by CPD Bureau or Office



Source: OIG analysis of City of Chicago appropriation ordinances.

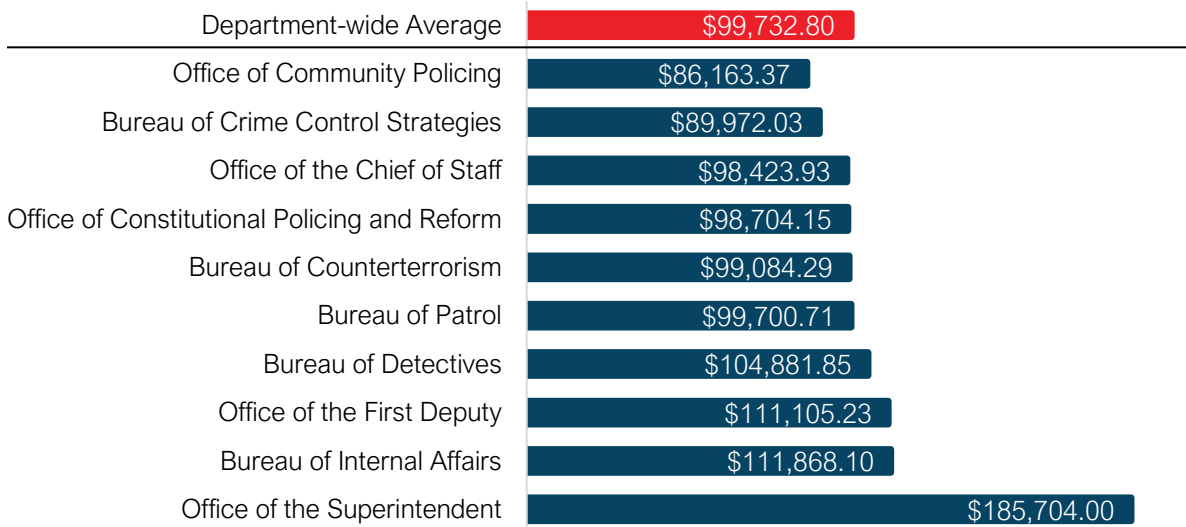
The Bureau of Patrol is responsible for general field operations, including the protection of life and property; apprehension of criminals; and enforcement of traffic laws and ordinances.⁵⁴

The Bureau of Counterterrorism is commanded by the Office of the First Deputy Superintendent. That office is responsible for field operations, including the protection of life and property; apprehension of criminals; and enforcement of traffic laws and ordinances.⁵⁵

The Bureau of Detectives is responsible for investigating selected felonies and selected misdemeanors; the processing of juvenile offenders and the care of juveniles who are in need of protective services; missing and found persons; and other incidents that may be assigned to the bureau by policy or through specific instruction of the Chief, Bureau of Detectives.⁵⁶

The Office of Constitutional Policing and Reform is responsible for administrative operations, including the management of records, compliance, reform, and training.⁵⁷

Figure 10: Average Personnel Cost per Budgeted Position by CPD Bureau or Office



Source: OIG analysis of City of Chicago appropriation ordinances.

Appendix A | CPD Grants

Grant Number	Grant Category Number	Use Description	Grant Appropriation Total
280V	G188 - URBAN AREAS SECURITY INITIATIVE	For professional and technical services and other third party benefit agreements	\$19,247,000
280V	G386 - URBAN AREAS SECURITY INITIATIVE	For professional and technical services and other third party benefit agreements	\$13,000,000
2983	G170 - COPS HIRING PROGRAM	To provide matching and supplementary grant funds currently in effect as well as new grants	\$11,277,000
2983	0N74 - COPS HIRING PROGRAM	To provide matching and supplementary grant funds currently in effect as well as new grants	\$10,756,000
2983	G215 - COPS HIRING PROGRAM	To provide matching and supplementary grant funds currently in effect as well as new grants	\$10,748,000
2921	G400 - TRANSIT SECURITY	Mainly for salaries and wages	\$8,500,000
280V	G092 - URBAN AREAS SECURITY INITIATIVE	For professional and technical services and other third party benefit agreements	\$7,267,000
2983	G169 - COPS HIRING PROGRAM	Salary provision	\$6,250,000
2983	G214 - COPS HIRING PROGRAM	Salary provision	\$6,250,000
2983	G396 - COPS HIRING PROGRAM	Mainly for salaries and wages	\$6,250,000
2996	010C - CORONAVIRUS EMERGENCY SUPPLEMENTAL FUNDING	Mainly used for materials and supplies	\$6,037,000
2983	G397 - COPS HIRING PROGRAM	To provide matching and supplementary grant funds currently in effect as well as new grants	\$5,903,000
280V	0W59 - URBAN AREAS SECURITY INITIATIVE	Mainly for purchase of vehicles	\$5,366,000

2921	G239 - TRANSIT SECURITY	Mainly for professional and technical services and other third party benefit agreements	\$5,138,000
280V	0W96 - URBAN AREAS SECURITY INITIATIVE	Mainly for professional and technical services and other third party benefit agreements	\$3,512,000
281J	G059 - OPERATION LEGEND	For professional and technical services and other third party benefit agreements	\$3,500,000
2983	G019 - COPS HIRING PROGRAM	Salary provision	\$2,583,000
2996	G420 - EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT	For professional and technical services and other third party benefit agreements	\$2,400,000
2996	G197 - EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT	For professional and technical services and other third party benefit agreements	\$2,239,000
2817	0191 - ASSET FORFEITURE - STATE	For professional and technical services and other third party benefit agreements	\$2,113,000
2996	0V99 - EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT	Mainly for professional and technical services and other third party benefit agreements	\$2,021,000
2996	G016 - EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT	Mainly for salaries and wages	\$1,652,000
281A	G404 - COMPREHENSIVE OPIOID, STIMULANT, AND SUBSTANCE ABUSE SITE-BASED PROGRAM	For professional and technical services and other third party benefit agreements	\$1,600,000
2968	G415 - SUSTAINED TRAFFIC ENFORCEMENT PROGRAM	For professional and technical services and other third party benefit agreements	\$1,300,000
280N	0Z73 - PORT SECURITY	For overtime	\$1,291,000
2996	0V50 - EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE	Mainly for professional and technical services and other third party benefit agreements	\$1,280,000

2816	0B17 - ASSET FORFEITURE - FEDERAL	For professional and technical services and other third party benefit agreements	\$1,173,000
2921	G018 - TRANSIT SECURITY	Salary provision	\$1,037,000
281L	G060 - SEXUAL ASSAULT KIT INITIATIVE (SAKI) GRANT	For professional and technical services and other third party benefit agreements	\$1,000,000
281L	G390 - SEXUAL ASSAULT KIT INITIATIVE (SAKI) GRANT	Salary provision	\$1,000,000
280E	G394 - IMPROVING CPD'S RESPONSE TO DOMESTIC VIOLENCE	Mainly for professional and technical services and other third party benefit agreements	\$1,000,000
280Q	0V75 - FIRST RESPONDERS COMPREHENSIVE ADDICTION AND RECOVERY	For professional and technical services and other third party benefit agreements	\$877,000
280H	G392 - BODY-WORN CAMERA POLICY & IMPLEMENTATION	Salary provision	\$850,000
280H	G393 - BODY-WORN CAMERA POLICY & IMPLEMENTATION	To provide matching and supplementary grant funds currently in effect as well as new grants	\$850,000
2968	G199 - SUSTAINED TRAFFIC ENFORCEMENT PROGRAM	For overtime	\$790,000
2945	0W50 - MOTOR VEHICLE THEFT PREVENTION	Mainly for overtime	\$714,000
280R	G290 - LOCAL LAW ENFORCEMENT CRIME GUN INTELLIGENCE CENTER INTEGRATION INITIATIVE	For professional and technical services and other third party benefit agreements	\$700,000
280R	G389 - LOCAL LAW ENFORCEMENT CRIME GUN INTELLIGENCE INTEGRATION	Salary provision	\$700,000

280E	0N00 - IMPROVING CPD'S RESPONSE TO DOMESTIC VIOLENCE, SEXUAL ASSAULT, AND STALKING	For professional and technical services and other third party benefit agreements	\$697,000
2921	G235 - TRANSIT SECURITY	For professional and technical services and other third party benefit agreements	\$650,000
281P	G296 - CONNECT AND PROTECT	For professional and technical services and other third party benefit agreements	\$650,000
281P	G418 - CONNECT AND PROTECT	For professional and technical services and other third party benefit agreements	\$650,000
281P	G419 - CONNECT AND PROTECT	To provide matching and supplementary grant funds currently in effect as well as new grants	\$650,000
280A	G181 - PAUL COVERDELL FORENSIC SCIENCE IMPROVEMENT PROGRAM	For professional and technical services and other third party benefit agreements	\$500,000
2910	G391 - PROSECUTING COLD CASES USING DNA	Salary provision	\$500,000
2982	G398 - SMART POLICING INITIATIVE	For professional and technical services and other third party benefit agreements	\$500,000
280A	G416 - PAUL COVERDELL FORENSIC SCIENCE IMPROVEMENT PROGRAM	For professional and technical services and other third party benefit agreements	\$500,000
281R	G479 - COPS TECHNOLOGY AND EQUIPMENT PROGRAM	For professional and technical services and other third party benefit agreements	\$500,000
281S	G480 - BYRNE DISCRETIONARY COMMUNITY PROJECT	For professional and technical services and other third party benefit agreements	\$500,000

281K	G061 - JUVENILE JUSTICE SYSTEM ENHANCEMENTS	For professional and technical services and other third party benefit agreements	\$477,000
2909	G399 - COMMUNITY POLICING INITIATIVE	For professional and technical services and other third party benefit agreements	\$350,000
2935	0V89 - JUSTICE AND MENTAL HEALTH COLLABORATION	For professional and technical services and other third party benefit agreements	\$251,000
281E	G395 - LAW ENFORCEMENT MENTAL HEALTH AND WELLNESS ACT	For professional and technical services and other third party benefit agreements	\$250,000
280Z	0W53 - LAW ENFORCEMENT-BASED VICTIM SPECIALIST PROGRAM	Mainly for salaries and wages	\$242,000
281P	G304 - CONNECT AND PROTECT	For professional and technical services and other third party benefit agreements	\$217,000
2987	G388 - INJURY PREVENTION (PEDESTRIAN AND BICYCLE SAFETY INITIATIVE)	Salary provision	\$165,000
281Q	G403 - IMPAIRED DRIVING PREVENTION TRAINING	For professional and technical services and other third party benefit agreements	\$150,000
280W	0W49 - CHICAGO SOUTHSIDE EARLY DIVERSION PROGRAM	For professional and technical services and other third party benefit agreements	\$134,000
2987	G196 - INJURY PREVENTION PEDESTRIAN SAFETY	For overtime	\$130,000
281E	G238 - LAW ENFORCEMENT MENTAL HEALTH AND WELLNESS ACT	For professional and technical services and other third party benefit agreements	\$125,000
281E	G294 - LAW ENFORCEMENT MENTAL HEALTH AND WELLNESS ACT	For professional and technical services and other third party benefit agreements	\$125,000

2854	0P87 - CPD - PRIVATE GRANTS	For professional and technical services and other third party benefit agreements	\$113,000
2844	G409 - VIOLENCE AGAINST WOMEN DOMESTIC VIOLENCE	Mainly for salaries and wages	\$100,000
2859	G452 - PROJECT SAFE NEIGHBORHOODS	For professional and technical services and other third party benefit agreements	\$100,000
280N	G173 - PORT SECURITY GRANT PROGRAM	For purchase of vehicles	\$97,000
2842	G401 - VIOLENCE AGAINST WOMEN SEXUAL ASSAULT	For professional and technical services and other third party benefit agreements	\$71,000
2859	G333 - PROJECT SAFE NEIGHBORHOODS	For professional and technical services and other third party benefit agreements	\$57,000
2844	G410 - VIOLENCE AGAINST WOMEN DOMESTIC VIOLENCE	To provide matching and supplementary grant funds currently in effect as well as new grants	\$37,000
280N	G174 - PORT SECURITY GRANT PROGRAM	For purchase of vehicles	\$33,000
2842	G402 - VIOLENCE AGAINST WOMEN SEXUAL ASSAULT	To provide matching and supplementary grant funds currently in effect as well as new grants	\$19,000
281E	0W54 - LAW ENFORCEMENT MENTAL HEALTH AND WELLNESS	For violence reduction program	\$17,000

Source: OIG analysis of City of Chicago appropriation ordinances.

Endnotes

- ¹ United States Census Bureau, April 1, 2020, accessed August 9, 2023, <https://www.census.gov/quickfacts/fact/table/chicagocityillinois.US/POP010220?#qf-flag-X>.
- ² This figure reflects the total number employees, both sworn and civilian, included in the 2023 Annual Appropriation Ordinance. City of Chicago, “2023 Annual Appropriation Ordinance,” p. 174, 389, 422, accessed August 9, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ³ This figure was calculated by dividing the total amount of money appropriated to CPD and provided by grants, \$1,943,242,055, and dividing it by the total number of Chicago residents. Additional detail on personnel spending, including a breakdown of personnel spending by Bureau or Office, is provided below.
- ⁴ City of Chicago, “2023 Budget Overview,” p. 15, accessed August 9, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ⁵ City of Chicago, “2023 Budget Overview,” p. 15, accessed August 21, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ⁶ City of Chicago, “2023 Annual Appropriation Ordinance,” accessed August 21, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ⁷ City of Chicago, “2023 Grant Detail Ordinance,” accessed August 21, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Grant_Detail_Book_Ordinance.pdf.
- ⁸ City of Chicago, “2023 Budget Overview,” accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ⁹ City of Chicago, “ACFR – Annual Comprehensive Financial Reports Financial Statements Overview,” accessed August 29, 2023, https://www.chicago.gov/city/en/depts/fin/supp_info/comprehensive_annualfinancialstatements.html.
- ¹⁰ City of Chicago, “2023 Budget Overview,” p. 37-40, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ¹¹ City of Chicago, “2023 Budget Overview,” p. 47, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ¹² City of Chicago, “2023 Budget Overview,” p. 44-46, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ¹³ City of Chicago 2023 Budget Overview, p. 48-50, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ¹⁴ City of Chicago, “2023 Annual Appropriation Ordinance,” p. 474, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ¹⁵ City of Chicago, “2023 Annual Appropriation Ordinance,” accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ¹⁶ City of Chicago, “2023 Annual Appropriation Ordinance,” p. 242, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
Geoffrey Cabbage, “Analysis: Cost of Chicago Legal Judgments and Settlements,” Better Government Association, November 7, 2022, accessed October 3, 2023, <https://www.bettergov.org/2022/11/07/budget-analysis-city-of-chicago-legal-judgment-and-settlement-spending/>.
- ¹⁷ City of Chicago, “2023 Budget Overview,” p. 177, accessed August 29, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ¹⁸ City of Chicago Office of Inspector General, “City of Chicago Annual Appropriations by Department,” accessed August 30, 2023, <https://igchicago.org/information-portal/data-dashboards/city-budget-by-departments/>.
- ¹⁹ City of Chicago, “2023 Annual Appropriation Ordinance,” p. 19, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ²⁰ City of Chicago, “2023 Annual Appropriation Ordinance,” p. 147, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.

- ²¹ City of Chicago, “2023 Annual Appropriation Ordinance,” p. 147, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ²² City of Chicago, “2016 Annual Appropriation Ordinance,” p. 438, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2016Budget/2016_BUDGET_BOOK_Ordinance.pdf.
- ²³ City of Chicago 2017 Annual Appropriation Ordinance, p. 440, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2017%20Budget/2017BudgetOrdinance.pdf.
- ²⁴ City of Chicago 2018 Annual Appropriation Ordinance, p. 444, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2018Budget/2018_Budget_Ordinance.pdf.
- ²⁵ City of Chicago, 2019 Annual Appropriation Ordinance, p. 463, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2019Budget/2019BudgetOrdinance.pdf.
- ²⁶ City of Chicago, 2020 Annual Appropriation Ordinance, p. 473, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2020Budget/2020BUDGETORDINANCE.pdf.
- ²⁷ City of Chicago, 2021 Annual Appropriation Ordinance, p. 466, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2021Budget/BUDGET%20ORDINANCE%202021%20BUDGET.pdf. Please note that the total Grant Funds to CPD ultimately were adjusted and the correct total can be found at the below source:
City of Chicago, 2022 Annual Appropriation Ordinance, p. 483, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2022Budget/2022_Budget_Ordinance.pdf.
- ²⁸ City of Chicago, 2022 Annual Appropriation Ordinance, p. 474, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2022Budget/2022_Budget_Ordinance.pdf.
- ²⁹ City of Chicago, 2023 Annual Appropriation Ordinance, p. 473, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ³⁰ City of Chicago, 2020 Annual Appropriation Ordinance, p. 473, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2020Budget/2020BUDGETORDINANCE.pdf.
- ³¹ City of Chicago, 2021 Annual Appropriation Ordinance, p. 466, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2021Budget/BUDGET%20ORDINANCE%202021%20BUDGET.pdf.
- ³² City of Chicago, 2022 Annual Appropriation Ordinance, p. 474, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2022Budget/2022_Budget_Ordinance.pdf.
- ³³ City of Chicago, 2023 Annual Appropriation Ordinance, p. 473, accessed August 30, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ³⁴ City of Chicago, “2023 Annual Appropriation Ordinance,” accessed August 31, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.
- ³⁵ The figures were taken from each of the yearly budgets beginning in 2016. City of Chicago Office of Budget and Management, “Budget Documents,” accessed August 31, 2023, <https://www.chicago.gov/city/en/depts/obm/provdrs/budget.html>.
- ³⁶ City of Chicago, “2023 Budget Overview,” p. 48, accessed August 31, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023-OVERVIEW.pdf.
- ³⁷ City of Chicago, “2023 Grant Detail Ordinance,” p. 408, accessed August 31, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Grant_Detail_Book_Ordinance.pdf.
- ³⁸ City of Chicago, 2022 Grant Detail Ordinance, p. 367, accessed September 5, 2023, https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Grant_Detail_Book_Ordinance.pdf.
- ³⁹ Community Oriented Policing Services, “COPS Hiring Program (CHP),” accessed September 26, 2023, <https://cops.usdoj.gov/chp>.
- ⁴⁰ *People v. \$52,204.00 U.S. Currency*, 623 N.E.2d 959, 961 (Ill. App. 3d Dist. 1993).
- ⁴¹ 725 ILCS 150, 725 ILCS 175, and 18 U.S.C. Part I Ch. 46.
- ⁴² The relevant state law is 5 ILCS 810/10. The relevant federal law is Title 28 U.S.C. Section 524.

⁴³ Illinois State Police, "Illinois Seizure and Awarded Assets Annual Report," row 316, accessed September 5, 2023,

<https://isp.illinois.gov/StaticFiles/docs/AssetSiezure/2023/2022%20Illinois%20Seizure%20and%20Awarded%20Assets%20Annual%20Report.xlsx>.

⁴⁴ U.S. Department of Justice, "Equitable Sharing Payments of Cash and Sale Proceeds by Recipient Agency for Illinois, Fiscal Year 2022," accessed September 5, 2023,

<https://www.justice.gov/afms/page/file/1565401/download>.

⁴⁵ City of Chicago, "2023 Grant Detail Ordinance," p. 339-340, accessed September 5, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Grant_Detail_Book_Ordinance.pdf.

⁴⁶ City of Chicago, "2023 Grant Detail Ordinance," p. 339-340, accessed September 5, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Grant_Detail_Book_Ordinance.pdf.

⁴⁷ City of Chicago, "2023 Annual Appropriation Ordinance," p. 147–148, 388, 421, 443, and 458, accessed September 6, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.

⁴⁸ There are two categories titled "Purposes as Specified." \$292,250 was appropriated to category 9000 Purposes as Specified for physical exams. \$9,615,264 was appropriated to category 9200 Purposes as Specified for the Consent Decree. City of Chicago, "2023 Annual Appropriation Ordinance," p. 148, accessed September 6, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.

⁴⁹ City of Chicago, "2023 Annual Appropriation Ordinance," p. 147, accessed September 6, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.

⁵⁰ Other items falling under Personnel Services Spending are: Overtime (6.25%), Duty Availability (2.83%), Salary Provision (from the CTA Detail Fund) (1.83%), Uniform Allowance (1.48%), Compensatory Time Payment (1.56%), Furlough/Supervisors Compensation Time Buy-Back (1.25%), Specialty Pay (1.04%), Reimbursable Overtime (0.88%), Supervisor's Quarterly Payment (0.80%), Schedule Salary Adjustments (0.62%), Sworn/Civilian Holiday Premium Pay (0.49%), Tuition Reimbursement and Educational Programs (0.45%), and Payment of Retroactive Salaries (0.03%).

⁵¹ City of Chicago, "2023 Annual Appropriation Ordinance," p. 134, 389, and 422, accessed September 6, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Ordinance_Book.pdf.

⁵² The Edward Byrne Memorial Justice Assistance Grant (G016) provides \$501,725 for "14,335H of work" by a Crimes Detection Specialist. It is unclear how many crime specialists this amount provides for. The figure listed above for the total positions funded through grants does not include any positions from this grant. City of Chicago, "2023 Grant Detail Ordinance," p. 349, 350, 352, 355, 388, 390, 394, 399, accessed September 6, 2023,

https://www.chicago.gov/content/dam/city/depts/obm/supp_info/2023Budget/2023_Grant_Detail_Book_Ordinance.pdf.

⁵³ As shown in Figure 10, personnel positions allocated and personnel costs for the Office of the Chief of Staff are tabulated separately from the Office of the Superintendent in the Annual Appropriation Ordinance. The Office of the Chief of Staff includes 90 appropriated positions and includes the Labor Relations Division, the Risk Management Unit, the Communications Division, and the Legal Affairs Division.

⁵⁴ "General Order G01-02-04 Organization and Functions of the Bureau of Patrol," May 11, 2023, accessed September 7, 2023, <http://directives.chicagopolice.org/#directive/public/6503>.

⁵⁵ Chicago Police Department, "Department Offices," accessed September 13, 2023, <https://home.chicagopolice.org/about/departments-offices/>.

⁵⁶ "General Order G01-02-05 Organization and Functions of the Bureau of Detectives," May 11, 2023, accessed September 7, 2023, <http://directives.chicagopolice.org/#directive/public/6504>.

⁵⁷ Chicago Police Department, "Department Offices," accessed September 13, 2023, <https://home.chicagopolice.org/about/departments-offices/>.



Janae Nkansah
Performance Analyst, Public Safety

Joann Wong
Senior Performance Analyst, Public Safety

Dana Westley
Chief Performance Analyst, Public Safety

The City of Chicago Office of Inspector General is an independent, nonpartisan oversight agency whose mission is to promote economy, efficiency, effectiveness, and integrity in the administration of programs and operations of city government.

OIG's authority to produce reports of its findings and recommendations is established in the City of Chicago Municipal Code §§ 2-56-030(d), -035(c), -110, -230, and -240.

For further information about this report, please contact the City of Chicago Office of Inspector General, 740 N. Sedgwick St., Suite 200, Chicago, IL 60654, or visit our website at igchicago.org.

Talk to Us
(833) TALK-2-IG/(833) 825-5244
talk2ig@igchicago.org
igchicago.org/talk2ig

OIG Business Office
(773) 478-7799

Cover photo courtesy of The Department of Assets, Information and Services
Alternate formats available upon request.

